

Iterative Project Report for Programs & Multi-Year Phased Projects

Submitted to Large Project Oversight on 7/1/2025

GENERAL INFORMATION

Program/Project Name: WSI Claims and Policy System (CAPS) Program: Startup of Release 13 and Status of Release 12

Agency Name: Workforce Safety and Insurance

Project Sponsor: Tim Wahlin

Project Manager: Jennifer Kunz

PROJECT DESCRIPTION

The Workforce Safety and Insurance (WSI) Claims and Policy System (CAPS) Program (formerly called System Replacement Program) replaces core business applications to improve customer service, enhance system maintainability, provide enhanced reporting and accessibility to information, and enable WSI to remain current with technology. A phased, evolution implementation approach is being used. The program consists of several phases and within each phase there are multiple projects delivering functionality in a production environment, ready to be used.

Completed projects in the program include:

- Phase 1 Planning and Analysis occurred from January through June 2015. This phase included a database consolidation analysis and design, a detailed evolution roadmap, a program plan and schedule, and procurements for the next phase.
- Phase 2 Shared Components Refacing involved three projects which refaced shared functionality between the legacy Claims Management System (CMS) and Policy Information Computer System (PICS) into the new CAPS user interface.
 - Project 1: Releases 0-1 Forms and DB Consolidation (July 1, 2015 - April 8, 2016): delivered forms functionality (specifically adding, viewing, and maintaining forms) in the new CAPS user interface. The underlying databases were also consolidated.
 - Release 2: Work Management Core functionality (April 11 - September 23, 2016): delivered core Work Management functionality including the viewing, maintaining, and launching of work events.
 - Release 3: Work Management Part 2 (September 19, 2016 - February 24, 2017): delivered the remaining Work Management functionality including Reassignment, Tools, and Reports.
- Phase 3 PICS Application Refacing
 - Release 4: Policy Registration (February 27, 2017 – November 9, 2017): delivered functionality including find legal entity; add/maintain legal entity, notes, employees, volunteers, optional coverage, extra-territorial coverage, reciprocity, non-compliance; and calculate premium.
 - Release 5: Policy Maintenance Part 1 (October 2, 2017 – July 23, 2018): delivered functionality including applications (replacing internal Online Applications), verification of non-employment, adjustments, experience rating, large deductibles, and account snapshot.
 - Release 6: Policy Maintenance Part 2 (June 11, 2018 – July 5, 2019): delivered maintain accounting, a general ledger (GL) interface, online payment interface, payment search/entry, and bonds.
 - Release 7: Policy Maintenance Part 3 (May 13, 2019 – August 7, 2020): delivered Safety and Ergonomic Program Elements, Audits, Referrals, Collections, an Analysis of Providers and Legal Entity (LE), and Future State Enhancements.
 - Release 8: Payroll Reporting (May 26, 2020 – August 6, 2021): delivered Payroll Reporting, Account Status Changes, and Consolidated Accounts.
 - Release 9: Policy Stabilization (June 16, 2021 – August 10, 2022): this was the final project of Phase 3 (PICS Application Refacing). It delivered production enhancements to sustain and improve functionality delivered over the prior releases.
- Phase 4 CMS Application Refacing
 - Release 10: Claim Registration (May 23, 2022 – September 13, 2023): this was the first release of Phase 4 (Claims Refacing). It delivered refaced Claim Registration functionality from the legacy Claims Management System (CMS) into CAPS.
 - Release 11: Claim Maintenance Part 1 (June 26, 2023 – September 12, 2024): delivered Part 1 of refaced Claim Maintenance functionality from legacy CMS into CAPS.

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Current project in progress:

- Phase 4 Release 12: Claim Maintenance Part 2 began June 27, 2024, and will end September 30, 2025. It will deliver Part 2 of refaced Claim Maintenance functionality from legacy CMS into CAPS. The baseline budget is \$2,483,686 and as of May 31, 2025, was tracking 5% under budget at a cost of \$1,803,712.

New project starting up:

- Phase 4 Release 13 began June 26, 2025 and will end October 30, 2026. It will deliver Reserves and Settlements functionality from legacy CMS into CAPS. The baseline budget is \$2,156,031. ServiceLogix continues to support WSI's team with resources and provide the leadership for the application refacing. NDIT also continues to support WSI with resources for project management, database/system administration, and architecture/network support.

Future efforts in the program include:

- Phase 4 CMS Application Refacing Releases 14-17. The start and end dates for these releases are not yet baselined.
- Phase 5 Implementation Transition and Closeout. This phase will be approximately six months and include transition from contracted resources and closeout of the program.

Background

From January 2008 through December 2012, extensive efforts were made by WSI to replace the current claims and policy computer systems with a purchased solution from a software vendor. The software vendor contract expired the end of December 2012, and a decision was made not to extend the contract, effectively terminating the course of the initiative prior to successful implementation. Efforts then continued with planning the strategy and determining the best alternative for continuing in order to achieve the original objectives along with any new objectives.

From 2013 through 2014, WSI completed an extensive research and analysis of lessons learned, current/future business processes, and implementation approach options. In 2015 the ESC approved moving forward with an "evolutionary approach" for WSI's core system replacement/upgrade, the CAPS Program. A vendor analysis was performed, with ServiceLogix identified as the top solution provider. A Notice of Intent to Make a Noncompetitive Purchase (NOI) with ServiceLogix was issued publicly for the Phase 1 Planning Phase. No known bidders were identified and ServiceLogix was awarded the contract. The Alternate Procurement request to OMB was approved.

Upon the successful completion of the Phase 1 Planning Phase with ServiceLogix, a second NOI with ServiceLogix was issued publicly in June 2015 seeking potential bidders to complete Release 1. No known bidders were identified. The Alternate Procurement request to OMB was approved.

From January 2016 through July 2024, Releases 2 – 11 were successfully completed and Release 12 is in progress. Eight additional NOIs were issued over that timeframe, to incrementally cover the costs for the releases through Release 14 of CAPS and Release 9 of myWSI. A correlating Alternate Procurement request to OMB was approved for each NOI.

During the planning for each release, a detailed Statement of Work is prepared with ServiceLogix covering the specific scope and reviewed by the OMB procurement officer, then approved by the ESC prior to execution. The contract is amended to include the new SOW.

BUSINESS NEEDS AND PROBLEMS

The specific primary business needs to be met (with measurements detailed in the next section) through the program are as follows:

- Provide current industry web-based technology for core business systems supporting Injury Services and Employer Services and replace existing client-server-based systems.
- Provide a system with enhanced reporting and accessibility to information.

As described in the project charter, this program also aligns exceptionally well with WSI's organizational purpose and mission.

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PROGRAM/PROJECT FORMAT

Program Start Date: 7/1/2015

Budget Allocation at Time of Initial Start Date: \$5,760,000 for the 2015-2017 biennium. \$8,576,060 for the 2017-2019 biennium. \$6,372,605 for the 2019-2021 biennium. \$7,500,000 for the 2021-2023 biennium. \$4,950,000 for the 2023-2025 biennium. \$5,208,325 for the 2025-2027.

How Many Phases Expected at Time of Initial Start Date: Four phases and 20 projects (releases) were initially expected, plus a fifth phase for Transition and Program Closeout. In April 2022, the Program Release Roadmap was revisited, and the expected total number of releases was reduced to 17. This is due to arranging some of the Claims refacing scope more efficiently based on lessons learned through prior releases.

Phase Approach Description: This program consists of several phases and within each phase there are multiple projects (releases) delivering functionality in a production environment, ready to be used. Over the course of each project, the application user interface is re-faced into a new user interface and the data and programming logic retained, a key success factor. The first project also included the consolidation of the underlying databases. This "Evolutionary Approach" minimizes risk and costs and will replace WSI's core systems incrementally into production with usable functionality approximately every 12 months.

Estimated End Date for All Phases Known at Time of Initial Start Date: The earliest expected end date is 2031 but is dependent upon the detailed planning and baselines of the individual projects.

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PROGRAM/PROJECT ROAD MAP

The program road map shows the high-level plan or vision for the program/projects/phases. It is intended to offer a picture of the lifespan of all the effort that is expected to be required to achieve the business objectives.

Project/ Phase	Title	Scope Statement	Estimated Months Duration	Estimated Budget
PHASE 1 (COMPLETE)	Planning and Analysis		Completed 6/30/15	N/A
PHASE 2 (COMPLETE)	DB Consolidation and Shared Components			
Project 1	Shared Components Releases 0-1 (Forms) and DB Consolidation	COMPLETE: Delivered refaced Work Management Forms functionality into production	Completed 4/8/16 (See next section for Actual Duration)	\$1,630,288 Baseline (See next section for Actual Cost)
Release 2	Work Management Part 1 (Core)	COMPLETE: Deliver refaced Work Management Core functionality into production	Completed 9/23/16 (see next section for Actual Duration)	\$1,640,320 Baseline (See next section for Actual Cost)
Release 3	Work Management Part 2 (Reassignment & Tools)	COMPLETE: Deliver refaced Work Management Reassignment and Tools functionality into production	Completed 2/24/17 (See next section for Actual Duration)	\$1,355,629 Baseline (See next section for Actual Cost)
PHASE 3 (COMPLETE)	Policy (PICS) Application Refacing			
Release 4	Registration	COMPLETE: Delivered refaced PICS Registration functionality into production	Completed 11/9/17 (See Project Baselines section for Actual Duration)	\$1,873,410 Baseline (See Project Baselines section for Actual Cost)
Release 5	Policy Maintenance Part 1	COMPLETE: Delivered refaced PICS Policy Maintenance Part 1 functionality into production	Completed 7/23/18 (See Project Baselines section for Actual Duration)	\$1,835,649 Baseline (See Project Baselines section for Actual Cost)
Release 6	Policy Maintenance Part 2	COMPLETE: Delivered refaced PICS Policy Maintenance Part 2 functionality into production	Completed 7/5/19 (See Project Baselines section for Actual Duration)	\$2,698,860 Baseline (See Project Baselines section for Actual Cost)
Release 7	Policy Maintenance Part 3	COMPLETE: Delivered refaced PICS Policy Maintenance Part 3 functionality into production	Completed 8/7/20 (see Project Baselines section for Actual Duration)	\$2,502,194 Baseline (See Project Baselines section for Actual Cost)
Release 8	Payroll Reporting	COMPLETE: Delivered refaced PICS Payroll Reporting functionality into production	Completed 8/6/21 (see Project Baselines section for Actual Duration)	\$2,658,946 Baseline (see Project Baselines section for Actual Cost)
Release 9	Policy Stabilization	COMPLETE: Delivered enhancements to sustain and improve functionality delivered over the past five years	Completed 8/10/22 (see Project Baselines section for Actual Duration)	\$1,582,398 Baseline (see Project Baselines section for Actual Cost)

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Project/ Phase	Title	Scope Statement	Estimated Months Duration	Estimated Budget
PHASE 4 IN PROGRESS	Claims (CMS) Application Refacing			
Release 10	Claim Registration	COMPLETE: Delivered refaced Claim Registration functionality from legacy CMS into CAPS production.	Completed 9/13/2023 (see Project Baselines section for Actual Duration)	\$2,449,647 Baseline (see Project Baselines section for Actual Cost)
Release 11	Claim Maintenance Part 1	COMPLETE: Delivered the refaced Claim Maintenance Part 1 functionality from legacy CMS into CAPS production.	Completed 9/12/2024 (see Project Baselines section for Actual Duration)	\$2,535,622 Baseline (see Project Baselines section for Actual Cost)
Release 12	Claim Maintenance Part 2	IN PROGRESS: Deliver the refaced CMS Claim Maintenance Part 2 functionality into production	13 months	\$2,483,686 Baseline
Release 13 (Starting Up)	Reserves & Settlements	IN PROGRESS: Deliver the refaced CMS Claim Reserves and Settlements functionality into production	14 months	\$2,156,031 Baseline
PHASE 4 FUTURE				
Release 14	Payments Part 1	Deliver the refaced CMS Payments Part 1 functionality into production		
Release 15	Payments Part 2	Deliver the refaced CMS Payments Part 2 functionality into production		
Release 16	Medical	Deliver the refaced CMS Medical functionality into production		
Release 17	Field/Fraud/ Legal/Rehab	Deliver the refaced CMS Field/Fraud/Legal/Rehab functionality into production		
PHASE 5	Transition, Program Closeout			

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PROJECT BASELINES

The baselines below are entered for only those projects or phases that have been planned. At the completion of a project or phase a new planning effort will occur to baseline the next project/phase and any known actual finish dates and costs for completed projects/phases will be recorded. The iterative report will be submitted again with the new information.

Project/ Phase	Program/ Project Start Date	Baseline Execution Start Date	Baseline End Date	Baseline Budget	Actual Finish Date	Schedule Variance	Actual Cost	Cost Variance
Project 1	12/4/2014	7/1/2015	5/19/2016	\$1,630,288	4/08/2016	3.8% ahead	\$1,292,069	20.7% under
Release 2		4/11/2016	9/30/2016	\$1,640,320	9/23/2016	0%	\$1,332,631	18.7% under
Release 3		9/19/2016	2/28/2017	\$1,355,629	2/24/2017	0%	\$1,115,716	17.5% under
Release 4		2/27/2017	10/31/2017	\$1,873,410	11/9/2017	4.0% behind	\$1,660,615	11.3% under
Release 5		10/2/2017	6/29/2018	\$1,835,649	7/23/2018	9.2% behind	\$1,638,705	10.7% under
Release 6		6/11/2018	5/10/2019	\$2,698,860	7/5/2019	16.7% behind	\$2,568,372	13.0% under
Release 7		5/13/2019	8/28/2020	\$2,502,194	8/7/2020	0%	\$2,389,227	4.5% under
Release 8		5/26/2020	6/18/2021	\$2,658,946	8/6/2021	13% behind	\$2,363,616	11% under
Release 9		6/16/2021	5/31/2022	\$1,582,398	8/10/2022	17% behind	\$1,491,079	6% under
Release 10		5/23/2022	8/21/2023	\$2,449,647	9/13/2023	4% behind	\$2,176,495	11% under
Release 11		6/26/2023	8/30/2024	\$2,535,622	9/12/2024	0%	\$2,296,082	9% under
Release 12		6/27/2024	9/30/2025	\$2,483,686				
Release 13		6/26/2025	10/30/2025	\$2,156,031				
Release 14								
Release 15								
Release 16								
Release 17								

Notes:

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OBJECTIVES

Project/ Phase	Business Objective	Measurement Description	Met/ Not Met	Measurement Outcome
	Business Need 1: Provide current industry web-based technology for core business systems supporting Injury Services and Employer Services and replace existing client server-based systems.			
Phase 3	Objective 1.1: Maintain or improve upon existing business functionality/capabilities (i.e., at a minimum, no loss of current process efficiencies and automation)	Measurement 1.1.1: Upon completion of the “Policy Evolution” (including Billing and Workflow) implementation, there will be no measurable loss of policy process efficiencies as measured by operating reports. The most recent operating report prior to the start of the Policy Evolution will be used as the benchmark and will be compared to the first available operating report following the completion of the Policy Evolution.	Met	WSI has continued to test and monitor operation reports after each release and there has been no loss of functionality.
Phase 3		Measurement 1.1.2: Upon completion of the “Policy Evolution” (including Billing and Workflow) implementation, all new policy related process changes, enhancements, and efficiencies identified by the WSI continuous improvement team for inclusion in the Policy Evolution are fully deployed and functioning according to documented requirements.	Met	WSI has continued to meet expectations set by the WSI Continuous improvement team through the CAPS project.
Phase 4		Measurement 1.1.3: Upon completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, there will be no measurable loss of claims process efficiencies as measured by operating reports. The most recent operating report prior to the start of the Claims Evolution will be used as the benchmark and will be compared to the first available operating report following the completion of the Claims Evolution.		This cannot be met until the completion of the Claims Evolution implementation.

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Phase 4		Measurement 1.1.4: Upon completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, all new claims related process changes, enhancements, and efficiencies identified by the WSI continuous improvement team for inclusion in the Claims Evolution are fully deployed and functioning according to documented requirements.		This cannot be met until the completion of the Claims Evolution implementation.
Phase 5	Objective 1.2: Enhance customer and staff accessibility to policy and claims related applications and corresponding data/information	Measurement 1.2.1: Upon completion of the “Policy Evolution” (including Billing and Workflow) implementation, WSI staff (with the appropriate security) will have access to the Policy system from anywhere there is an internet connection.	Met	With each CAPS release WSI has continued to ensure business workflow remains consistent for the users. Through the pandemic, modified teleworking EE’s have continued to be able to work with the CAPS system.
Phase 3		Measurement 1.2.2: Within six months following the completion of the “Policy Evolution” (including Billing and Workflow) implementation, employers will have self-service access to premium and loss data specific to their account for purposes of managing their policies and claim losses.	Met	All employer accounts have access to premium and loss data information for purposes of managing policies and claim losses. This access is part of the administrative role within myWSI.
Phase 4		Measurement 1.2.3: Upon completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, WSI staff (with the appropriate security) will have access to the Claims system from anywhere there is an internet connection.		This cannot be met until the completion of the Claims Evolution implementation.
Phase 4		Measurement 1.2.4: Within six months following the completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, employers, providers, and injured workers will have self-service access to claim related data specific to their account/entity.		This cannot be met until the completion of the Claims Evolution implementation.
Phase 5	Objective 1.3 Improve policy and claims system navigation and ease of use for WSI staff	Measurement 1.3.1 Upon completion of the Policy and Claims Evolution implementations there is a single user interface for accessing policy and claims functionality.		This cannot be met until the completion of the Claims Evolution implementation.
Phase 5		Measurement 1.3.2: Upon completion of the Policy and Claims Evolution implementations WSI staff will be surveyed to determine the user interface ease of use.	Met (for Policy)	WSI Staff have continued to easily use the CAPS system with improvements made in each release and subsequent maintenance releases.

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Phase 3	Objective 1.4 Improve ability to respond to customer and staff requests	Measurement 1.4.1 Within six months following the completion of the “Policy Evolution” (including Billing and Workflow) implementation, there will be a 20% reduction in the turn-around time for completing policy related system change/enhancement requests. Prior to the start of the Policy Evolution a benchmark of the average turn-around time for completing policy related system change/enhancement requests will be established from ITSM and will be compared to the average turn-around time for completing requests after six months following the completion of the Policy Evolution.	Met	Policyholder Services has developed and documented a process for vetting and prioritizing policy related change/enhancement requests. Process was implemented 8/3/2023.
Phase 3		Measurement 1.4.2: Within six months following the completion of the “Policy Evolution” (including Billing and Workflow) implementation, there will be a 10% reduction in the amount of time spent by WSI policy staff in providing employers with reports and information. Prior to the start of the Policy Evolution a benchmark of the average amount of staff time per month spent providing employers with reports and information will be established and will be compared to the average amount of time spent providing reports and information after six months following the completion of the Policy Evolution.	Met	As of June 2022, WSI staff stopped generating and sending monthly reports to employers. Employers now must utilize the report functionality within myWSI. WSI staff will assist Employers with special requests on an ad hoc basis. Staff time spent on providing reports and information has decreased by more than 50%.
Phase 4		Measurement 1.4.3: Within six months following the completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, there will be a 20% reduction in the turn-around time for completing claims related system change/enhancement requests. Prior to the start of the Claims Evolution a benchmark of the average turn-around time for completing claims related system change/enhancement requests will be established from ITSM and will be compared to the average turn-around time for completing requests after six months following the completion of the Claims Evolution.		This cannot be met until the completion of the Claims Evolution implementation.
Phase 4		Measurement 1.4.4: Within six months following the completion of the “Claims Evolution” (including Bill Review and Workflow) implementation, there will be a 10% reduction in the amount of time spent by WSI Injury Services staff in providing employers, providers, and injured workers with reports and information. Prior to the start of the Claims Evolution a benchmark of the average amount of staff time per month spent providing employers, providers, and injured workers with reports and information will be established and will be compared to the average amount of time spent providing reports and information after six months following the completion of the Claims Evolution.		This cannot be met until the completion of the Claims Evolution implementation.

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	Business Need 2: Provide a system with enhanced reporting and accessibility to information			
Phase 5	Objective 2.1 Improve data integrity of/between core business systems supporting Injury Services and Employer Services	Measurement 2.1.1: Eliminate redundant data between claims and policy systems. During database consolidation planning and design identify and document the occurrences of redundant data between claims and policy systems. Upon completion of database consolidation verify that all occurrences of data redundancy have been eliminated.	Met (for Policy)	WSI now has one system on the Policy side for the staff to use to manage employer accounts.
Phase 5	Objective 2.2 Maintain access to all legacy data supporting Injury Services and Employer Services	Measurement 2.2.1: Access to all legacy data (i.e., history data) is available throughout and following project completion without having to access multiple systems.	Met (for Policy)	WSI now has one system on the Policy side to access for managing employer accounts. CMS will still be used until completion of Claims Evolution. Through each release WSI ensures through data conversion that legacy data, as applicable, was retained.
Phase 3	Objective 2.3 Improve reporting and Business Intelligence (BI) capability	Measurement 2.3.1: Upon completion of the "Policy Evolution" (including Billing and Workflow) implementation, an easy method of accessing Policy summary and detail information from a single set of screens is available to WSI employees.	Met	This objective was met with Release 4 – summary screen and real-time
Phase 4		Measurement 2.3.2: Upon completion of the "Claims Evolution" (including Bill Review and Workflow) implementation, an easy method of accessing Claim summary and detail information from a single set of screens is available to WSI employees.		This cannot be met until the completion of the Claims Evolution implementation.

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POST-IMPLEMENTATION REPORT

Post-Implementation Reports are to be performed after each project or phase is completed. A “PIR” is a process that utilizes surveys and meetings to determine what happened in the project/phase and identifies actions for improvement going forward. Typical PIR findings include, “What did we do well?” “What did we learn?” “What should we do differently next time?”

Project/ Phase	Lesson Learned, Success Story, Idea for Next Time, etc.
Releases 1-10	Refer to prior versions of the Iterative Startup-Closeout Reports for the findings of the Post-Implementation Reports.
Release 11	<p>The success of the project was rated by project stakeholders at 2.69 out of 3.00 (Good-to-Excellent). Several themes emerged from the comments from project stakeholders (Communication, Requirements, Development, Testing, Training, and Change Management). Some specific comments included:</p> <ul style="list-style-type: none">• The BAs from Injury Service along with the team effort with IT & Service Logix have been outstanding.• We have a great team & I am proud to be part of it.• Kudos to the team. These releases are long and very detailed. Encourage people to take time away when they can to ensure balance and avoid burnout.• The project process is really good, the team is getting into a rhythm with injury services.• The base processes that are used do a great job of being innovative, including the Business Areas, and thoroughly testing the new features. Each release includes a lot of things and pushed them through the process well.• The training provided also helped to prepare everyone for the upcoming changes. Having the opportunity to work in the test environment prior to go live really helped to ease anxieties about the transition. <p>The CAPS Release 11 functionality meets the needs of WSI end users. Project stakeholders rated the success of the solution at 2.88 out of 3.00 (Good-to-Excellent). Some specific comments from project stakeholders are included below:</p> <ul style="list-style-type: none">• These enhancements move WSI forward and create efficiencies for WSI and our customers.• The current release is very helpful for claims to do its job quickly and efficiently.• Internal forms transferred into CAPS has been a wonderful transition!• Great job overall - all the updates have been a welcome change!

KEY CONSTRAINTS AND/OR RISKS

- WSI and NDIT resources (business, technical) are limited in the number of staff available.
- The full program schedule cannot be established due to the long duration; therefore, schedule management is constrained to each project/release.
- The schedule for Release 13 is aligned with the myWSI Release 9 schedule due to intense integration of the systems, functionality, and team members.
- Future funding appropriations are necessary to complete all projects/releases within the program.
- Cost, schedule, scope, and quality are often in conflict during projects. The sponsor and ESC elected to prioritize these constraints as follows for the program:
 - Quality
 - Scope
 - Schedule
 - Cost