Submitted to Large Project Oversight on 08/01/2019

GENERAL INFORMATION

Program/Project Name: UI Mod-iUS

Agency Name: Job Service North Dakota (JSND)

Project Sponsor: Darren Brostrom **Project Manager:** Heather Raschke

PROJECT DESCRIPTION

Job Service North Dakota (JSND) has joined the iUS Consortium with Idaho and Vermont. The purpose of the consortium is to develop, maintain, and enhance the iUS System as a consortium to provide maximum functionality at a reduced cost.

Originally developed by Idaho, the iUS System is built in the .Net stack and utilizes a micro-service architecture. The system will be modified and deployed for use by JSND. Multiple projects will be included as part of this program.

BUSINESS NEEDS AND PROBLEMS

The current JSND UI mainframe system is at a high risk of failure due to the technology used and the lack of available resources for that technology. Should the system fail, JSND may not be able to recover the system which will essentially halt the agency's ability to service its 26,000 employers and 28,000 claimants.

Issues with the current UI system include:

- 1. Technology: Over the years, the UI mainframe system has been upgraded via utility programs through various coding languages and versions of the database. It currently resides on Unisys proprietary hardware, uses a Unisys proprietary database (DMSII), and a Unisys proprietary coding language (AB Suite). Although AB Suite resides in the .NET framework, the coding is still in the proprietary language.
- 2. Resources: The proprietary Unisys hardware and software are not market leaders. It is difficult to find both staff and contractors who are experienced in it. It is difficult to find job candidates willing to learn these tools as they are not marketable skills. Additionally, JSND programming staff are split into two separate groups mainframe and web. The languages and skills are different, not allowing the teams to be cross-functional. Lastly, two of the three mainframe programming staff have either reached retirement age or the Rule of 85.
- 3. Functionality: The system itself is around 40 years old. It has gone through many code conversions, upgrades, and enhancements over the years. On the positive side, this has allowed the agency to enjoy automation that other states do not have. On the negative side, the system coding has become very complex. Code that would be somewhat easy to develop in modern languages is more difficult to develop on the mainframe. Issues in the system have compounded on themselves over the years due to lack of resources to fix issues. Supplemental applications have been written in other languages and interfaced to, which while providing more functionality, has increased the system complexity and provided multiple points of potential failure.

JSND needs to migrate to a UI system that is on modern technologies which offers long-term support and a large technical resource pool. With this foundational base, JSND will be positioned to administer the UI program with a sustainable UI system that can be built upon in a timely manner despite changing requirements, laws, and guidelines.

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PROJECT FORMAT

Program/Project Start Date: May 1, 2017

Budget Allocation at Time of Initial Start Date: \$300,000 for feasibility gap study. (Note: USDOL subsequently decided to fund the program. The initial budget at the time of the signing of the project charter was \$7,814,362.00).

How Many Phases Expected at Time of Initial Start Date: 8 phases

Phased Approach Description: Multiple projects will be conducted concurrently. Some of the projects are development projects and some are program support projects. Implementation of all development projects will occur at the same time.

Estimated End Date for All Phases Known at Time of Initial Start Date: 12/31/2023

PROJECT ROAD MAP

The project road map shows the high level plan or vision for the program/projects/phases. It is intended to offer a picture of the lifespan of all the effort that is expected to be required to achieve the business objectives.

The project preparation work was managed under the overall program structure versus creating a separate project for those tasks. Timeframe and estimated budget for this work is noted below to provide a total view of the program.

Project or Phase	Title	Scope Statement	Estimated Duration (months)	Estimated Budget
Project Prep: Feasibility Gap	Feasibility Gap	Conduct a feasibility gap with the state of ID against the iUS system.	6	\$300,000
Project Prep: Initiate and Prep	Initiate and Prep	Create charter and memorandum of understanding between the states to initiate the project. Conduct tasks to prepare for the program (such as purge and prep data from the various applications, document interfaces, identify test scenarios, etc.).	27	\$750,000
Project Prep: Purge	Purge	Purge mainframe records.	2	\$20,890.90
Claimant Portal phase 1	iUS Claimant Portal	Replace the JSND UI ICE application with the iUS Claimant Portal. This application allows unemployment insurance claimants to file and certify online. Phase 1 will consist mainly of authoring	12	\$1,150,330.11
		Product Backlog Items (PBIs), development, and some limited testing.		
Containerization	Containerization	Containerize the ICON Relay application and one other application. Share those applications with the ReEmploy Consortium. This is largely and Idaho effort.	6	\$13,552
Governance Model & Distributed	iUS Gov Model	Develop a governance model and distributed development approach for the consortium.	5	\$488,146.00

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Development				
Approach				
ID/ND	ID/ND	Replace the JSND UI mainframe with the iUS	20	\$1,316,154.16
Onboarding	Onboarding	Core system. Version 2.0 of the iUS System,		
phase 1	phase 1	developed during the Vermont on-boarding		
		project, will serve as the base code for the		
		Idaho and North Dakota.		
		Phase 1 will consist of PBI authoring and some		
		limited development		
Employer Portal	Employer Portal	Replace the JSND UI EASY application with the	12	\$1,300,000
		iUS Employer Portal. This application allows		
		unemployment insurance employers to file		
		reports and pay taxes online.		
ID/ND	ID/ND	Develop the finalized scope of the system.	43	\$2,829,731.44
Onboarding /	Onboarding /	System will be tested and implemented in this		
Claimant Portal	Claimant Portal	phase along with the employer portal.		
Phase 2	Phase 2			

Notes:

PROJECT BASELINES

The baselines below are entered for only those projects or phases that have been planned. At the completion of a project or phase a new planning effort will occur to baseline the next project/phase and any known actual finish dates and costs for completed projects/phases will be recorded. The startup report will be submitted again with the new information.

Project or Phase	Program/ Project Start Date	Baseline Execution Start Date	Baseline End Date	Baseline Budget	Actual Finish Date	Schedule Variance	Actual Cost	Cost Variance
Project Prep: Feasibility Gap	05/01/2017	n/a	n/a	n/a	10/30/201	n/a	\$299,044	n/a
Project Prep: Initiate & Prep	11/1/2017	n/a	n/a	n/a		n/a	\$584,934	n/a
Project Prep: Purge	8/14/2018	n/a	n/a	n/a	10/1/2018	n/a	\$20,891	n/a
iUS Claimant Portal Phase 1	05/01/2017	01/23/2019	12/31/2019	\$1,150,330.11				
iUS Gov Model	03/11/2019	06/25/2019	08/13/2019	\$488,146.00				

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Notes:	
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OBJECTIVES

Project or Phase	Business Objective	Measurement Description	Met/ Not Met	Measurement Outcome
Program	1.1 Have a sustainable UI system	1.1.1 At point of implementation, the UI system utilizes modern technology in the .Net stack which has long-term support from Microsoft.		
		1.1.3 At point of implementation, the solution provides a cloud hosting option.		
		1.1.4 Increase pool of programming resources to be over 30 at time of implementation.		
		1.1.4a Current pool of known resources to JSND is 7 (3 FTE & 4 known contractors)		
Program	1.2 Ability to rapidly respond to changing economic conditions, changes to federal programs, and legislative mandates	1.2.1 Decrease from current level of 600 backlogged system support tickets to 50 within 6 months of implementation.		

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POST-IMPLEMENTATION REPORT

Post-Implementation Reports are to be performed after each project or phase is completed. A "PIR" is a process that utilizes surveys and meetings to determine what happened in the project/phase and identifies actions for improvement going forward. Typical PIR findings include, "What did we do well?" "What did we learn?" "What should we do differently next time?"

Project or Phase	Lesson learned, success story, idea for next time, etc.		
Project 1 Phase 1			
Project 2 Phase 2			
Project 3 Phase 3			

COST BENEFIT ANALYSIS

The iUS program is not being conducted as a measure to save funds. It is instead being done to continue operations of the unemployment insurance program.

KEY CONSTRAINTS AND/OR RISKS

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Risk	Impact	Response
JSND does not have enough resources to perform the various projects.	Project delays	Mitigate – Obtain backfill. Be proactive in positioning the agency for the projects to reduce resource requirements (e.g. ensure purges are running and documentation is up to date).
JSND may not be able to keep up with the workload in an operational environment considering JSND will likely go live (initial implementation) with less functionality than the current system has.	Slowed response times	Mitigate – Plan temporary workarounds for functionality not yet automated. Pursue funding opportunities as they become available. Utilize consortium business resources where applicable.
There may not be enough grant funding to accomplish everything JSND would like to have done.	Program cannot finish.	Manage scope against the budget. Identify alternative funding sources.